REFERENCE TITLE: Solid Waste And Hazardous Waste

State of Arizona Senate Thirty-first Legislature Second Regular Session

.. 1211

Introduced by Douglas Holsolum

AN ACT

RELATING TO PUBLIC HEALTH AND SAFETY; PROVIDING FOR THE PLANNING AND REGULATION OF SOLID WASTE AND HAZARDOUS WASTE STORAGE, COLLECTION, TRANSPORTATION, PROCESSING AND DISPOSAL SYSTEMS; AUTHORIZING THE ACCEPTANCE OF GRANTS; PRESCRIBING POWERS AND DUTIES OF THE STATE, COUNTIES AND MUNICIPALITIES; PROHIBITING CERTAIN ACTS; PROVIDING REMEDIES AND PRESCRIBING PENALTIES; REPEALING SECTIONS 9-441 AND 9-442, ARIZONA REVISED STATUTES; AMENDING TITLE 36, CHAPTER 6, ARIZONA REVISED STATUTES, BY ADDING ARTICLE 1.1, AND MAKING AN APPROPRIATION.

Be it enacted by the Legislature of the State of Arizona: 2 Section 1. Repeal 3 Sections 9-441 and 9-442, Arizona Revised Statutes, are repealed. Sec. 2. Title 36, chapter 6, Arizona Revised Statutes, is amended by adding article 1.1, sections 36-611 through 36-620, to read:
ARTICLE 1.1. SOLID WASTE AND HAZARDO'S WASTE MANAGEMENT 8 36-611. Declaration of policy THE LEGISLATURE FINDS AND DECLARES THAT IMPROPER AND INADEQUATE 10 SOLID WASTE PRACTICES CREATE PUBLIC HEALTH HAZARDS, SAFETY HAZARDS, EN-VIRONMENTAL POLLUTION AND ECONOMIC LOSS. THEREFORE, THE LEGISLATURE 11 BY THIS ARTICLE INTENDS TO ESTABLISH AND MAINTAIN A COOPERATIVE STATE AND 12 13 LOCAL PROGRAM OF PLANNING AND TECHNICAL AND FINANCIAL ASSISTANCE FOR COMPREHENSIVE SOLID WASTE AND HAZARDOUS WASTE MANAGEMENT, ENCOURAGE WHEN-EVER FEASIBLE A SYSTEM TO RECYCLE SOLID WASTES AND UTILIZE, WHERE FEASIBLE AND DESIRABLE, THE CAPABILITIES OF PRIVATE ENTERPRISE IN ACCOMPLISHING 15 16 17 THE DESIRED OBJECTIVES OF AN EFFECTIVE SOLID WASTE AND HAZARDOUS WASTE 18 MANAGEMENT PROGRAM. 19 36-612. Definitions IN THIS ARTICLE, UNLESS THE CONTEXT OTHERWISE REQUIRES:

1. "DEPARTMENT" MEANS THE DEPARTMENT OF HEALTH SERVICES. 20 21 22 2. "DIRECTOR" MEANS THE DIRECTOR OF THE DEPARTMENT OF HEALTH 23 SERVICES.

4. "MUNICIPALITY" MEANS AN INCORPORATED CITY OR TOWN.
5. "PERSON" MEANS ANY PUBLIC OR PRIVATE CORPORATION, COMPANY,
PARTNERSHIP, FIRM, ASSOCIATION OR SOCIETY OF PERSONS, THE FEDERAL
GOVERNMENT AND ANY OF ITS DEPENDENTS OR AGENCIES, THE STATE OR ANY OF
ITS AGENCIES, DEPARTMENTS OR POLITICAL SUBDIVISIONS, AS WELL AS A NATURAL
PERSON.

6. "SOLID WASTE" MEANS GARBAGE, REFUSE, LEAVES, RUBBISH, DEBRIS, TRASH AND OTHER DISCARDED MATERIALS INCLUDING, BUT NOT LIMITED TO, SOLID AND LIQUID WASTE MATERIALS RESULTING FROM INCUSTRIAL, COMMERCIAL, AGRICULTURAL, INSTITUTIONAL AND RESIDENTIAL ACTIVITIES.

7. "SOLID WASTE MANAGEMENT SYSTEM" MEANS THE PLANNING AND IMPLE-MENTATION OF ADEQUATE AND PROPER PROCESSING AND DISPOSAL OF SOLID WASTES BY ANY PERSON ENGAGING IN SUCH PROCESS AS A BUSINESS OR THE STATE, ANY MUNICIPALITY, COUNTY OR ANY COMBINATION THEREOF.

36-613. Authorization to accept funds or grants
THE DEPARTMENT OF HEALTH SERVICES OR COUNTIES OR MUNICIPALITIES
MAY ACCEPT AND EXPEND IN ACCORDANCE WITH THE TERMS OF THE GRANT ANY
FUNDS GRANTED TO IT BY THE FEDERAL GOVERNMENT, ANY POLITICAL SUBDIVISION
OF THE STATE, ANY AGENCY OR BRANCH OF THE FEDERAL OR STATE GOVERNMENTS
OR ANY PRIVATE AGENCY IN ORDER TO CARRY OUT THE PURPOSES OF THIS ARTICLE.

36-614. Powers and duties of the department
THE DEPARTMENT SHALL HAVE THE POWER AND ITS DUTY SHALL BE TO:

1. ADMINISTER THE SOLID WASTE AND HAZARDOUS WASTE MANAGEMENT PROGRAM PURSUANT TO THE PROVISIONS OF THIS ARTICLE AND SECTION 36-132.01.

 COOPERATE WITH APPROPRIATE FEDERAL, STATE, INTERSTATE AND LOCAL UNITS OF GOVERNMENT AND WITH APPROPRIATE PRIVATE ORGANIZATIONS IN CARRY-ING OUT ITS DUTIES UNDER THIS ARTICLE.

3. ADOPT SUCH RULES, REGULATIONS, INCLUDING STANDARDS AND PROCEDURES, AS SHALL BE NECESSARY AND FEASIBLE TO CARRY OUT THE PURPOSES AND PROVISIONS OF THIS ARTICLE. SUCH RULES AND REGULATIONS SHALL INSURE THE CONSERVATION OF THE AIR, WATER AND LAND RESOURCES OF THE STATE, PROTECT THE PUBLIC HEALTH AND PREVENT PUBLIC NUISANCES, AND SHALL NOT BE ADOPTED WITHOUT CONSIDERATION OF RECYCLING AS A METHOD OF SOLID AND HAZARDOUS WASTE MANAGEMENT. WITHIN ONE YEAR AFTER THE HAZARDOUS WASTE STUDY HAS BEEN COMPLETED THE DEPARTMENT SHALL DEVELOP AND ADOPT BOTH INTERIM AND FINAL REGULATIONS AND MINIMUM STANDARDS, AS APPROPRIATE, TO INSURE THAT HAZARDOUS WASTES ARE BEING TRANSPORTED, MANAGED OR DISPOSED OF PROPERLY TO PROTECT THE WASTE HANDLERS, OPERATORS OF DISPOSAL SITES, PUBLIC HEALTH, PROMOTE PUBLIC SAFETY AND GUARANTEE ENVIRONMENTAL PROTECTION.

4. DEVELOP A STATEWIDE SOLID WASTE MANAGEMENT PLAN IN COOPERATION WITH LOCAL GOVERNMENTS. WHEN FEASIBLE, EMPHASIS SHALL BE GIVEN TO AREAWIDE PLANNING.

5. PROVIDE TECHNICAL ASSISTANCE TO MUNICIPALITIES OR COUNTIES IN-CLUDING THE TRAINING OF PERSONNEL. 

- REPORT TO THE LEGISLATURE FROM TIME TO TIME ON FURTHER ASSISTANCE THAT WILL BE NEEDED TO ADMINISTER THE SOLID AND HAZARDOUS WASTE MANAGEMENT PROGRAM.
- 7. INITIATE, CONDUCT AND SUPPORT RESEARCH, DEMONSTRATION PROJECTS AND INVESTIGATIONS AND COORDINATE ALL STATE AGENCY RESEARCH PROGRAMS PERTAINING TO SOLID AND HAZARDOUS WASTE MANAGEMENT SYSTEMS.
- 8. ESTABLISH POLICIES FOR EFFECTIVE SOLID AND HAZARDOUS WASTE MANAGEMENT SYSTEMS.
- 9. CONDUCT SUCH INSPECTIONS AS MAY BE NECESSARY TO IMPLEMENT THE PROVISIONS OF THIS ARTICLE AND THE RULES, REGULATIONS AND STANDARDS ADOPTED PURSUANT TO THIS ARTICLE.
- 10. PREPARE, ADOPT AND MAY REVISE WHEN APPROPRIATE, A LISTING OF THE WASTES WHICH ARE DETERMINED TO BE HAZARDOUS. WHEN IDENTIFYING SUCH WASTES THE DEPARTMENT SHALL CONSIDER, BUT NOT BE LIMITED TO, THE IMMEDIATE OR PERSISTENT TOXIC EFFECTS TO MAN AND WILDLIFE AND THE RESISTENCE TO NATURAL DEGRADATION OF DETOXIFICATION OF THE WASTES. A TENTATIVE LIST SHALL BE PROVIDED WITHIN SIX MONTHS OF THE EFFECTIVE DATE OF THIS ARTICLE, AND THE OFFICIAL LIST SHALL BE PROVIDED WITHIN TWO YEARS OF THE EFFECTIVE DATE OF THIS ARTICLE.
- 11. ADOPT, AND MAY REVISE WHEN APPROPRIATE, MINIMUM STANDARDS AND REGULATIONS FOR THE HANDLING, PROCESSING, AND DISPOSAL OF HAZARDOUS WASTES TO PROTECT AGAINST HAZARDS TO THE PUBLIC HEALTH, DOMESTIC LIVESTOCK AND WILDLIFE.
- 12. ADOPT VARYING STANDARDS FOR DIFFERENT AREAS OF THE STATE DEPENDING ON POPULATION DENSITY, CLIMATE, GEOLOGY AND OTHER FACTORS RELEVANT TO HAZARD-OUS WASTE PROCESSING AND DISPOSAL.
- 13. PUBLISH A STUDY WITHIN ONE YEAR OF THE EFFECTIVE DATE OF THIS ARTICLE WHICH ANALYZES THE NATURE AND EXTENT OF HAZARDOUS WASTE PRODUCTION, HANDLING, PROCESSING AND DISPOSAL. THIS STUDY SHALL CONSIDER THE VOLUME AND CONCENTRATION OF HAZARDOUS WASTES GENERATED IN THIS STATE, A DESCRIPTION OF CURRENT HANDLING AND TRANSPORTATION METHODS AND AN ANALYSIS OF WHERE AND HOW THESE WASTES ARE BEING CURRENTLY MANAGED OR DISPOSED OF.
- 36-615. Solid waste management plans
  A. EACH MUNICIPALITY AND COUNTY SHALL, AFTER REASONABLE NOTICE
  AND PUBLIC HEARINGS, ADOPT AND SUBMIT TO THE DIRECTOR, WITHIN EIGHTEEN
  MONTHS AFTER THE PROMULGATION OF GUIDELINES UNDER SUBSECTION C OF THIS
  SECTION, A PLAN WHICH PROVIDES FOR THE COLLECTION, TRANSPORTATION, PROCESSING, STORAGE AND DISPOSAL OF ALL SOLID WASTES WITHIN THE JURISDICTIONAL
  BOUNDARIES OF THE MUNICIPALITY OR COUNTY.
- B. THE DIRECTOP SHALL WITHIN FOUR MONTHS AFTER THE DATE REQUIRED FOR SUBMISSION OF A PLAN UNDER SUBSECTION A OF THIS SECTION, APPROVE OR DISAPPROVE SUCH PLAN OR ANY PORTION THEREOF. THE DIRECTOR SHALL APPROVE SUCH PLAN, OR ANY PORTION THEREOF OR ANY REVISION THERETO, IF HE DETERMINES:
- 1. THAT IT WAS ADOPTED AFTER REASONABLE NOTICE AND PUBLIC HEARING AND IN ACCORDANCE WITH THE GUIDELINES PRESCRIBED BY SUBSECTION C OF THIS SECTION.
- 2. THAT IT COMPLIES WITH AND IS CONSISTENT WITH THE PROVISIONS OF THIS ARTICLE.
- C. THE DIRECTOR SHALL WITHIN NINETY DAYS AFTER THE EFFECTIVE DATE OF THIS SECTION PROMULGATE RULES AND REGULATIONS ESTABLISHING GUIDELINES

FOR THE PREPARATION OF SOLID WASTE MANAGEMENT PLANS REQUIRED UNDER SUB-SECTION A OF THIS SECTION, WHICH SHALL INCLUDE SUCH REQUIREMENTS AS ARE REASONABLY NECESSARY TO CARRY OUT THE PROVISIONS OF THIS ARTICLE AND THE RULES AND REGULATIONS PROMULGATED UNDER SECTION 36-614.

D. IN CARRYING OUT ITS RESPONSIBILITIES UNDER THIS SECTION, ANY MUNICIPALITY OR COUNTY MAY INCLUDE AS PART OF ITS SOLID WASTE MANAGEMENT PLAN AND SHALL HAVE AUTHORITY TO DO THE FOLLOWING:

1. ADOPT ORDINANCES, REGULATIONS AND STANDARDS FOR THE STORAGE, COLLECTION, TRANSPORTATION, DISPOSAL AND PROCESSING OF SOLID WASTES AND STANDARDS FOR RECYCLING OF SOLID WASTES WHICH ARE EQUAL TO OR MORE STRINGENT THAN THE REGULATIONS AND STANDARDS ADOPTED BY THE DEPARTMENT.

2. REQUIRE AND COLLECT SERVICE CHARGES OR FEES TO OFFSET THE COSTS OF OPERATING A SOLID WASTE MANAGEMENT SYSTEM.

3. CONTRACT WITH ANY PERSON TO PROVIDE SOLID WASTE COLLECTION, TRANSPORTATION, PROCESSING, STORAGE AND DISPOSAL SERVICE WITHIN PART OR ALL OF THE MUNICIPALITY OR COUNTY. NOTHING IN THIS SUBSECTION SHALL BE CONSTRUED TO PERMIT A MUNICIPALITY OF COUNTY TO GRANT AN EXCLUSIVE FRANCHISE

CONSTRUED TO PERMIT A MUNICIPALITY OF COUNTY TO GRANT AN EXCLUSIVE FRANCHIS TO ANY PERSON FOR THE STORAGE, COLLECTION, TRANSPORTATION, PROCESSING AND DISPOSAL OF COMMERCIAL AND INDUSTRIAL SOLID WASTE.

4. PROMULGATE REGULATIONS FOR APPROVING PRIVATE SOLID WASTE COLLECTION, TRANSPORTATION, PROCESSING, STORAGE AND DISPOSAL SERVICES WITHIN PART OR ALL OF THE MUNICIPALITY OR COUNTY.

E. A COUNTY SOLID WASTE MANAGEMENT PLAN SHALL APPLY ONLY TO THE UNINCORPORATED AREAS WITHIN THE BOUNDARIES OF THE COUNTY UNLESS AN IN-CORPORATED CITY OR TOWN REQUESTS INCLUSION WITHIN THE PLAN AND THE COUNTY CONSENTS THERETO.

36-616. Prohibited acts

- IT SHALL BE UNLAWFUL FOR ANY PERSON, MUNICIPALITY OR COUNTY TO:

  1. DUMP OR DEPOSIT, OR PERMIT THE DUMPING OR DEPOSITING OF ANY
  SOLID OR HAZARDOUS WASTES ONTO THE SURFACE OF THE GROUND OR INTO THE
  WATERS OF THE STATE EXCEPT FOR THE DUMPING OF SOLID WASTE INTO AN APPROVED
  SOLID WASTE STORAGE OR DISPOSAL FACILITY AND THE DISPOSAL OF HAZARDOUS
  WASTES IN ACCORDANCE WITH THE REGULATIONS OF THE DEPARTMENT. THIS PROVISION SHALL NOT PROHIBIT INDIVIDUALS FROM DUMPING OR DEPOSITING SOLID
  WASTES RESULTING FROM THEIR OWN RESIDENTIAL ACTIVITIES ONTO THE SURFACE
  OF THE GROUND OWNED OR LEASED BY THEM WHEN SUCH WASTES DO NOT THEREBY
  CREATE A PUBLIC NUISANCE OR ADVERSELY AFFECT THE PUBLIC HEALTH.
- 2. CONSTRUCT, ALTER OR OPERATE A SOLID OR HAZARDOUS WASTE PROCESSING OR DISPOSAL FACILITY OR AREA OF SOLID WASTE MANAGEMENT SYSTEM WITHOUT AN APPROVAL FROM THE DEPARTMENT OR IN VIOLATION OF THE RULES, REGULATIONS, STANDARDS OR ORDERS OF THE DEPARTMENT.
- BURN SOLID OR HAZARDOUS WASTES EXCEPT IN A MANNER APPROVED BY THE AIR POLLUTION CONTROL AGENCY HAVING JURISDICTION OR THE DEPARTMENT.
- 4. STORE, COLLECT, TRANSPORT, PROCESS OR DISPOSE OF SOLID OR HAZARDOUS WASTE CONTRARY TO THE RULES, REGULATIONS, STANDARDS OR ORDERS OF THE DEPARTMENT OR IN SUCH A MANNER AS TO CREATE A PUBLIC NUISANCE.
- 5. REFUSE OR HINDER ENTRY AND INSPECTION BY AN AGENT OR EMPLOYEE OF THE DEPARTMENT AFTER SUCH AGENT OR EMPLOYEE IDENTIFIES HIMSELF AND GIVES NOTICE OF HIS PURPOSE.

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TRANSPORT OR PERMIT THE TRANSPORATION OF ANY SOLID OR HAZARDOUS WASTE CONTRARY TO THE RULES, REGULATIONS OR STANDARDS OF THE DEPARTMENT OR IN SUCH A MANNER AS TO ADVERSELY AFFECT OR ENDANGER THE HEALTH, SAFETY, ENVIRONMENT OR ECONOMY OF THE AREA OF DESTINATION OR OF ANY AREA IN THIS STATE THROUGH WHICH SUCH TRANSPORTATION OCCURS.

36-617. Orders WHEN THE DIRECTOR HAS REASONABLE CAUSE TO BELIEVE FROM THE INFORMA-TION FURNISHED HIM OR FROM AN INVESTIGATION MADE BY A REPRESENTATIVE OF THE DEPARTMENT THAT ANY PERSON IS COLLECTING, TRANSPORTING, PROCESSING, STORING, RECYCLING OR DISPOSING OF SOLID OR HAZARDOUS WASTE IN VIOLATION OF THIS ARTICLE OR THE RULES AND REGULATIONS ADOPTED BY THE DEPARTMENT OR IN SUCH A MANNER AS TO CAUSE POLLUTION OF THE LAND, AIR OR WATERS OF THE STATE OR AS TO CREATE A NUISANCE, OR OTHERWISE FAILS TO COMPLY WITH THE PROVISIONS OF THIS ARTICLE OR THE RULES AND REGULATIONS, HE SHALL SERVE UPON SUCH PERSON, BY REGISTERED OR CERTIFIED MAIL, AN ORDER REQUIRING THE PERSON TO CEASE AND DESIST FROM SUCH ACT OR TO PROVIDE OR ALTER ITS COLLECTION, TRANSPORTATION, PROCESSING, STORING, RECYCLING OR DISPOSAL SYSTEM AS WILL COMPLY WITH THIS ARTICLE AND THE RULES AND REGULATIONS AND PREVENT POLLUTION AND PUBLIC NUISANCES. THE ORDER SHALL STATE THAT THE PERSON NAMED IN THE ORDER IS ENTITLED TO A HEARING IF SUCH HEARING IS RE-QUESTED IN WRITING WITHIN TWENTY DAYS AFTER THE DATE OF ISSUANCE OF THE ORDER. AN ORDER ISSUED BY THE DIRECTOR UNDER THIS SECTION SHALL BECOME EFFECTIVE IMMEDIATELY UPON THE EXPIRATION OF THE TIME DURING WHICH A REQUEST FOR A HEARING MAY BE MADE UNLESS THE PERSON NAMED IN THE ORDER SHALL HAVE MADE A TIMELY REQUEST FOR A HEARING. IF A HEARING IS RE-QUESTED, THE DIRECTOR SHALL HOLD A HEARING WITHIN SIXTY DAYS FROM RECEIPT OF THE REQUEST. WRITTEN NOTICE OF THE TIME AND PLACE OF THE HEARING SHALL BE SENT BY THE DIRECTOR TO THE PERSON REQUESTING THE HEARING AT LEAST TWENTY DAYS BEFORE THE HEARING. AT THE CONCLUSION OF THE HEARING THE DIRECTOR MAY AFFIRM, VACATE OR MODIFY HIS ORDER.

36-618. Judicial review

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WITHIN THIRTY DAYS AFTER THE SERVICE BY REGISTERED OR CERTIFIED MAIL OF THE DIRECTOR UNDER THIS ARTICLE ANY PERSON WHO WAS A PARTY OF RECORD IN THE PROCEEDINGS BEFORE THE DIRECTOR, MAY APPEAL THEREFROM TO THE SUPERIOR COURT OF MARICOPA COUNTY IN ACCORDANCE WITH THE PROVISIONS OF TITLE 12, CHAPTER 7, ARTICLE 6. 36-619. Injunctive relief

A. UPON THE FAILURE OR REFUSAL OF ANY PERSON TO COMPLY WITH AN ORDER ISSUED BY THE DIRECTOR UNDER SECTION 36-617 IN CASES WHERE THE ORDER HAS BECOME EFFECTIVE, THE DIRECTOR MAY FILE AN ACTION IN THE MARICOPA COUNTY SUPERIOR COURT TO RESTRAIN AND ENJOIN THE PERSON FROM ENGAGING IN FURTHER ACTS VIOLATING THE ORDER. THE COURT SHALL PROCEED AS IN OTHER ACTIONS FOR INJUNCTIONS EXCEPT THAT THE FINDINGS OF THE DIRECTOR SHALL BE PRIMA FACIE EVIDENCE OF THE FACT OR FACTS FOUND THEREIN.

B. NOTWITHSTANDING ANY OTHER PROVISION IN THIS ARTICLE, WHENEVER THE DIRECTOR DETERMINES THAT ANY PERSON IS COLLECTING, TRANSPORTING, PROCESSING, STORING, RECYCLING OR DISPOSING OF SOLID OR HAZARDOUS WASTE IN SUCH A MANNER AS TO CONSTITUTE A CLEAR AND PRESENT DANGER TO THE HEALTH OF THE PUBLIC, HE MAY MAKE APPLICATION TO THE SUPERIOR COURT OF THIS STATE FOR A TEMPORARY RESTRAINING ORDER, PRELIMINARY INJUNCTION OR

OR PERMANENT INJUNCTION. 36-620. Penalties A. ANY PERSON VIOLATING THIS ARTICLE OR THE RULES, REGULATIONS OR STANDARDS ADOPTED THEREUNDER SHALL BE GUILTY OF A MISDEMEANOR. B. VIOLATIONS ON SEPARATE DAYS SHALL BE CONSIDERED SEPARATE AND DISTINCT OFFENSES UNDER SUBSECTION A.

Sec. 3. Appropriation
The sum of fifty thousand dollars is appropriated to the department of health services to carry out the purposes of this article.

Sec. 4. Exemption The appropriation made by this article is exempt from the provisions of section 35-190, Arizona Revised Statutes, relating to lapsing of appropriations.